

COOPERATION BETWEEN CENTRAL AND LOCAL AUTHORITIES: CZECH EXPERIENCE



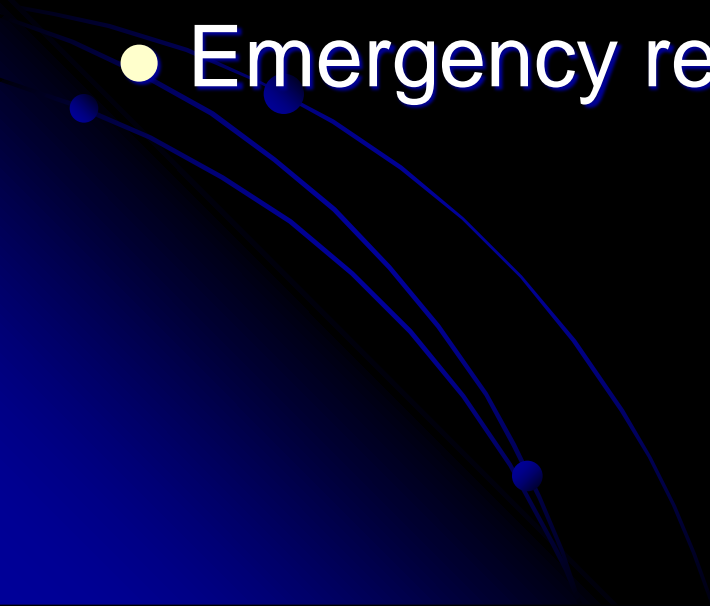
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7 COP, Stockholm 2012

IMPORTANCE OF TRANSBOUNDARY ACCIDENTS

- Influencing large number of people and important environment
- Causing political and social disturbance
- Sensible topic demanding high level communication and coordination
- ONE FROM TYPICAL PROPERTIES:
Combination of local and central aspects

LOCAL ASPECTS

- Hazardous facility location
 - Origin (triggering) of accident
 - Prevention
 - Early warning
 - Emergency response (first responders)
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CENTRAL ASPECTS

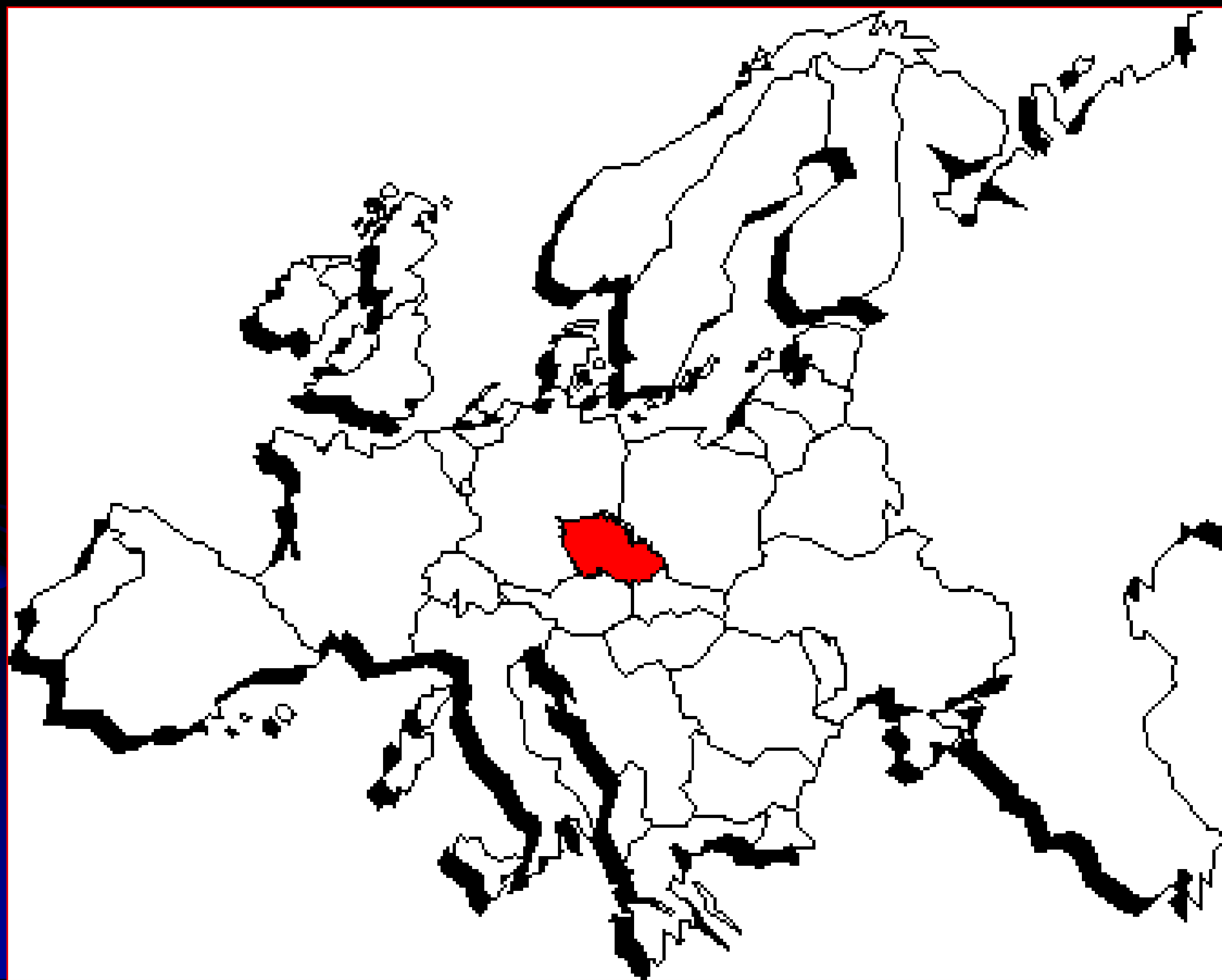
- Policy, strategy, general approach
- Legislative framework
- Methodologies, methods
- Risk mapping and prioritization
- Information sharing, communication
- International (and inter-regional) coordination

COMMON ASPECTS

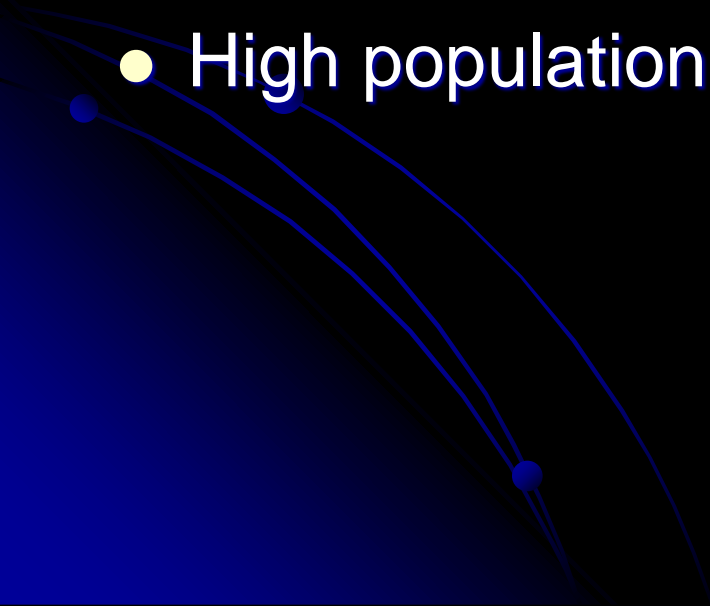
- Resources allocation
 - Cooperation
 - Consequences mitigation
 - Recovery
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- MANY ASPECTS OVERLAP OR ARE MUTUALLY INTERLINKED BETWEEN CENTRE AND REGION/COMMUNITY



Czech Republic Situation



Industrial conditions

- Highly industrialized country (industry chemical, petrochemical, metallurgy, mining, pharmaceutical...)
 - Long tradition of industry and safety
 - Industry located at many places across the country
 - High population density
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Environmental conditions I

- Czech is „the roof of Central Europe”, catchment of three seas (Black sea, Baltic sea, Nord Sea)
- No important river enters Czech but waters from country flow to Elbe, Oder and Donau
- Water is the principle vector of possible transboundary accidents

Environmental conditions II

- Except of Silesia region, northern Bohemia chemistry and Fosfa enterprise, most of industry is located further far enough from borderline
- No important source of risk is in neighbouring countries close to borderline
- The importance of atmosphere as a vector of transboundary accidents is limited to few regions

Risk management steps

Hazard
identification

Risk
assessment

Goals
setting

Prevention

Emergency
preparedness
& response

Recovery

POLICY
LEGISLATION
STRATEGY

Policy and strategy

- Defined at central level by strategical documents
 - Conception of home security
 - Environment protection strategy
 - Sustainability conception
 - Environment security conception
- Implemented at local level
- Support of research and development by central government, application often local

Approach: Think globally, act locally

Cooperation between central and local authorities

- Legislative framework:
 - Conventions – trans-boundary accidents and protection of international waters
 - Seveso II Directive in force since 1999
 - Water directive
 - IPPC

In some cases, these acts are not harmonized
– need of cooperation

Cooperation between central and local authorities

- INTERNATIONAL COOPERATION
 - UNECE conventions
 - Activity in JEG
 - Regular bilateral meetings with German partners, always at local premises
 - UNEP APELL training
 - OECD working group on industrial accidents
 - Help with bilateral “local” agreements

Hazards identification

- Till recently, the “SEVESO-like” approach was used,
- Due to the research organized by MoE, new methodologies for hazard identification (for watercourses) have been developed and published, including wastes and NATECH events
- Information on hazard/risk from local authorities concentrates in central databases and special maps in GIS are created (Crisis plans of MoE);
- These maps are actualized yearly and distributed back to local authorities

Risk Assessment

- Again, two kind of support is provided:
 - Development, providing information and in some cases training of methods of risk assessment for local authorities
 - Risk mapping at central level

SOME LASTING TASKS:

- Accident caused by “non-classified” materials – pH change, high BOD, salinity, dispersed mud...
- Environment damage quantification

Accident prevention

- The main framework of accident prevention is in SEVESO II Directive
- Integrated control for Seveso installations
 - Nowadays runs the central project on optimization of integrated control
- Policy: PPP, assurance demand...

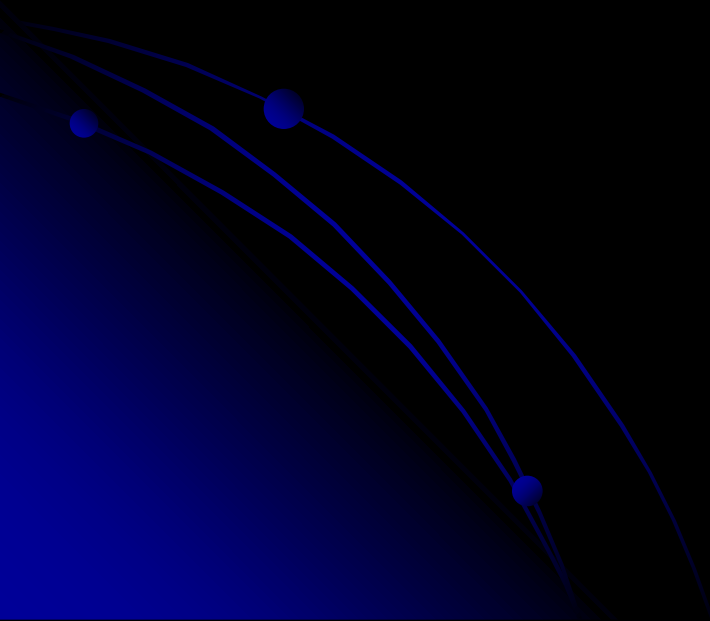
EMERGENCY PREPAREDNESS AND RESPONSE - ROLE OF CENTRAL AUTHORITIES

- International information sharing
- Implementing of transboundary accidents to crisis planning at local/regional level
- Strategy of emergency preparedness – Integrated rescue system
- Support of trainings
- Communication training

Recovery

Creation of reserve (financial, technical...) for the case of accident for better recovery

Central aid in the case of disaster



CONCLUSIONS

- Transboundary accidents demand the cooperation between central and local authorities in several points
 - Policy and strategy
 - Methodology / methods development
 - Information sharing, databases, maps
 - Creation of reserves
- Czech experience: Active approach of central authorities leads to good cooperation and effective emergency

Thank you for the attention

